

# Contents

<b>Subject Matter</b>	<b>Pages</b>
<b>1. Composition of the Committee</b>	<b>i</b>
<b>2. Introduction</b>	<b>ii</b>
<b>3. Report</b>	
<b>Chapter - I</b>	<b>1-2</b>
<b>Chapter - II</b>	<b>3-8</b>
<b>4. Observations &amp; Recommendations for the     Year 2021-22 and Action taken Report</b>	<b>9-14</b>
<b>5. Observations &amp; Recommendations for the     Year 2022-23</b>	<b>15-16</b>



(i)

**COMPOSITION OF THE DEPARTMENTALLY RELATED  
STANDING COMMITTEE ON DEVELOPMENT (B)  
DEPARTMENTS, 2022-2023**

**CHAIRMAN::**

**Shri Ramendra Narayan Kalita,**

**MLA & Chairman.**

**MEMBERS:**

2. Shri Terash Gowalla,	MLA & Member
3. Shri Utpal Borah,	MLA & Member
4. Shri Sibum Misra,	MLA & Member
5. Shri Rupak Sarmah,	MLA & Member
6. Shri Kaushik Rai,	MLA & Member
7. Shri Taranga Gogoi,	MLA & Member
8. Shri Diganta Kalita,	MLA & Member
9. Shri Darsing Ronghang,	MLA & Member
10. Shri Rupsing Teron,	MLA & Member
11. Shri Dharmeswar Konwar,	MLA & Member
12. Shri Bharat Chandra Narah,	MLA & Member
13. Shri Kamalakhya Dey Purkayastha,	MLA & Member
14. Shri Jakir Hussain Sikdar,	MLA & Member
15. Shri Nurul Huda,	MLA & Member
16. Shri Rekibuddin Ahmed,	MLA & Member
17. Shri Pradip Sarkar,	MLA & Member
18. Shri Abdur Rahim Ahmed,	MLA & Member
19. Smti. Renupoma Rajkhowa,	MLA & Member
20. Hafiz Bashir Ahmed,	MLA & Member
21. Shri Aminul Islam (Senior),	MLA & Member
22. Shri Phanidhar Talukdar,	MLA & Member
23. Shri Abdul Aziz,	MLA & Member
24. Shri Charan Boro,	MLA & Member
25. Shri Manoranjan Talukdar,	MLA & Member

**OFFICERS, ASSEMBLY SECRETARIAT**

1. Shri Hemen Das, IAS, Principal Secretary
2. Shri Dulal Pegu, Secretary.
3. Smti. Prativa Teron, Joint Secretary.
4. Shri Samir Das, Under Secretary.
5. Shri Swapan Das, Protocol Officer.
6. Shri Madhab Chetri, Committee Officer.
7. Shri Fakhar Uddin Choudhury, Committee Officer.
8. Shri Mahen Chandra Doley, Superintendent..
9. Shri Lakhi Nath Mardhi, Assistant Research Officer.
10. Dr. Rosy Saikia, Assistant Language Officer.



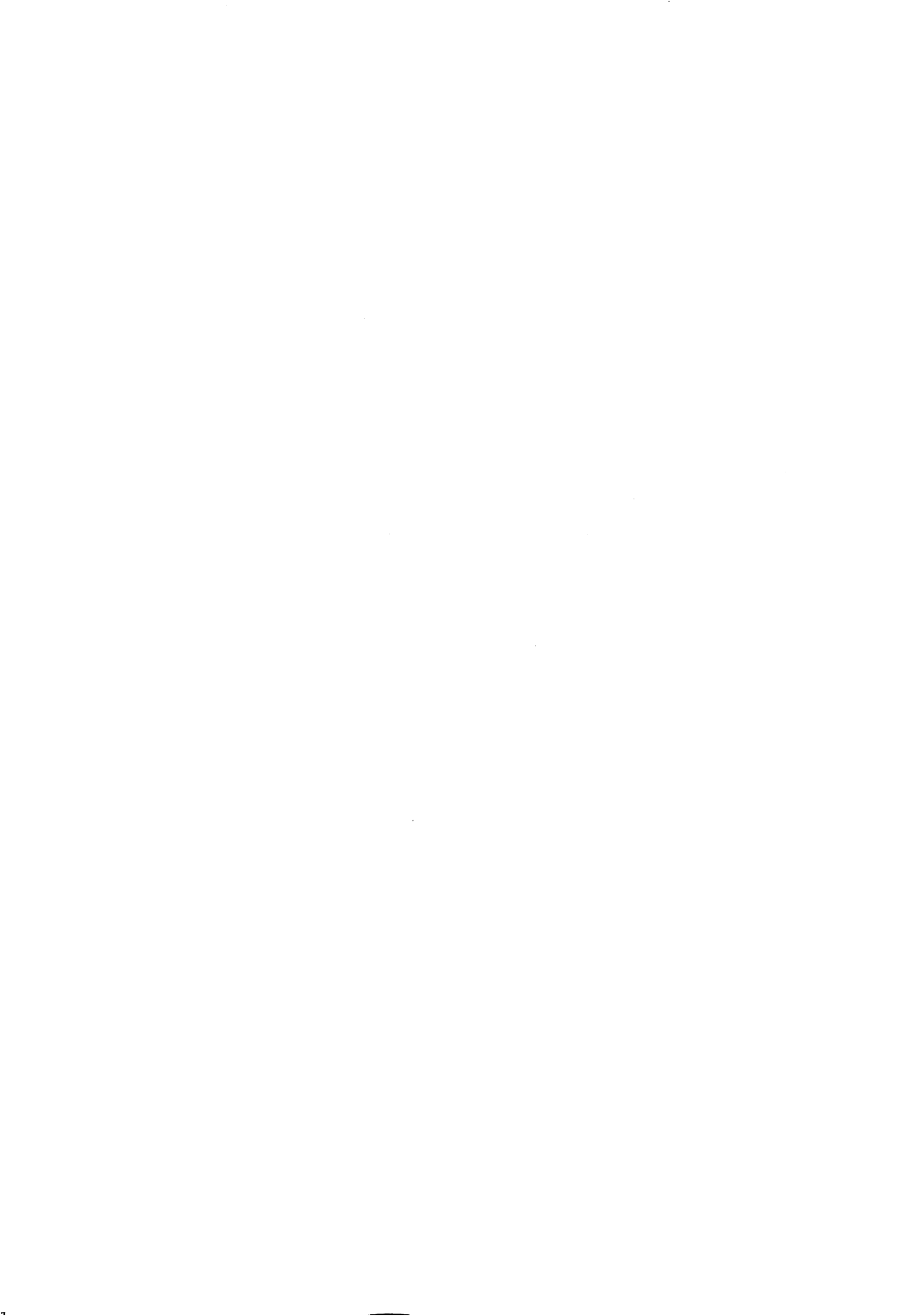
(ii)

## INTRODUCTION

1. I, as Chairman of the Departmentally Related Standing Committee on Development (B) Departments having been authorized by the Committee to submit the Report on their behalf, present this Nineteenth Report on Demands for Grant No. 36 of the Labour Welfare & Skill, Employment Entrepreneurship Department for the year 2022-23.
2. Demands for Grant have been examined by the Committee under Rule 260(a) of the Rules of Procedure and Conduct of Business in Assam Legislative Assembly.
3. The Committee took evidence of the representatives of the Labour welfare & Skill, Employment and Entrepreneurship Department on 24<sup>th</sup> March, 2022.
4. The Draft Report was considered and adopted by the Committee at their sitting held on 26<sup>th</sup> March, 2022.
5. The Committee Members expressed their thanks to the Officials of the Labour **Welfare & Skill, Employment and Entrepreneurship** Department for placing before them the requisite materials and their considered views in connection with the subjects under consideration.
6. The Committee would also like to place on record their deep sense of appreciation for the invaluable assistance rendered to them by the Officials of Assam Legislative Assembly Secretariat attached to the Committee.

Shri Ramendra Narayan Kalita,  
Chairman  
Departmentally Related Standing  
Committee on Development (B) Department,  
Assam Legislative Assembly.

Dispur:  
Dated, 26<sup>th</sup> March, 2022



**CHAPTER-I****GARNT No 36**

1.1 After presentation of the budget in the house for the financial year 2022-23 on the 16<sup>th</sup> March, 2022, the Departmentally Related Standing Committee on Development (B) Departments held its meeting on 24-03-2022 discussed in respect Grant No. 36 relating to the Labour Welfare & Skill Employment Entrepreneurship Department.

1.2 The Departmentally Related Standing Committee on development (B) in its sitting held on 24<sup>th</sup> March, 2022 examined the papers and documents received from the departments and took evidence of the departmental representatives. At the same time, the Committee considered the Action Taken report on the recommendations made in its eighteenth Report in the Year 2021-22 and in addition to the scrutinizing of the budget provision.

Budget Provisions under Grant no 36 relating to the Labour and Employment Department, 2022-23 are as follows:

	REVENUE	CAPITAL	TOTAL
	(Rs. in lakhs)		
VOTED	24313.08	11083.46	35396.54
CHARGED	0.00	0.00	0,00

Under the following heads, an estimated budget allocation has been fixed as shown below:

.	2210 Medical & Public Health	4442.07
.	2230 Labour & Employment	19013.25
.	4250 Capital Outlay on Social Services	10945.81
.	<b>Grand Total</b>	<b>34401.13</b>

The amount so allocated is presented before the House for approval and the money is proposed to be spent in the Revenue and Capital Expenditure respectively.

1.3 The Labour Welfare Department is solely responsible for administration of all labour enactments (both Central and State) along with the Rules on number of subjects related to the welfare of labourers.

1.4 The Labour Welfare Department is responsible to discharge the judicial and semi-Judicial functions pertaining to industrial disputes arising out of different labour problems through its conciliation machineries, Industrial Tribunals and Labour Courts created under Section 7-A and Section -7 of the Industrial Disputes Act, 1947. The Department takes up various enforcement activities for implementation of Central & State Acts and Rules through the fund received under Grant No. 36. Four state rules under four Labour Codes i.e. i) Assam Wages Rules, 2021 ii) Social Security Assam Rules, 2021 iii) Assam Industrial Relations Rules, 2021 and iv) Assam Occupational safety, Health and Working conditions Rules, 2022 have been published in Assam Gazette for obtaining views/suggestions of different stakeholders except Assam Occupational safety, Health and Working conditions Rules, 2022.

1.5 There is a Research Cell under Labour Welfare Department within the Secretariat which has been coordinating the functions of all the Directorates under Labour and welfare Department and also monitors the works of Heads of Departments in respect of plan Schemes as well as schemes under different Labour Laws.



1.6 The Inspectorate of Boilers under the Department of Labour Welfare is responsible for implementation of the Indian Boilers Act, 1923 (as amended) and the Rules and Regulations framed there under and play a very important role in timely and proper execution or various power plants and steam based industries. In the process of implementation, the Inspectorate ensures safe design, materials, quality assurance and workmanship through sophisticated instrument. By inspection and testing, it ensure safe operation of Boilers and thereby provides safety to human lives and property.

1.7 The Inspectorate of Factories under the Labour Welfare Department is responsible for implementation of the Factories Act, 1948 and Factories Rule, 1950 for ensuring occupational safety, health and welfare of workers engaged in tea factories and other industries.

1.8 There is a Board of Trustees for the Assam Tea Plantation Provident Fund Organisation, which implements, enforces and administers social security schemes for the employees of tea estates and tea factories in the State of Assam. It is a self financing organization with respect to the benefits paid and its administrative expenses.

1.9 Labour Welfare Department is also responsible for running Employees State Insurance Schemes (ESI Scheme) to provide medical benefits to the insured persons and their family members in pursuance of ESI Act, 1948 through a network of 28 dispensaries and one 20 bedded hospital in the State. For taking up various welfare activities for the tea garden workers, there is a Tea Employees Welfare Board under the Department of Labour Welfare.

**Abrief note in respect of Grant No. 36:**

Department of Labour Welfare sought total fund of SOPD Rs. 4824.914 lakhs for implementation of SOPD Schemes the financial year 2021-22.

However, the Department has allocated an amount of Rs. 1045.05 lakh under SOPD FOR Labour Welfare Department. Detailed break up of allocated fond is given below:

<b>(Rs. in Lakhs)</b>		
<b>SI. No.</b>	<b>Sector</b>	<b>Allocation for 2020-21</b>
<b>1</b>	<b>Labour Commissioner, Assam</b>	<b>909.05</b>
<b>2</b>	<b>Chief Inspector of Factories, Assam</b>	<b>80.00</b>
<b>3</b>	<b>Chief Inspector of Boilers, Assam</b>	<b>56.00</b>
<b>4</b>	<b>AMO, ESI, Assam</b>	<b>0</b>
	<b>Total</b>	<b>1045.05</b>

## CHAPTER II

### SKILL EMPLOYMENT & ENTREPRENEURSHIP DEPARTMENT

2.1 Assam Skill Development Mission (ASDM) as the nodal agency for skill development in Assam is working Under the aegis of Skill, Employment & Entrepreneurship Department. Government of Assam ASDM provides quality skill training for gainful employment of unemployment youth to encourage development of entrepreneurs in different sectors and to create a skill ecosystem for convergence or quality skills training ASDM was formed in December, 2015, and it started skill training from December, 2017

Some major initiatives undertaken by the mission in creation of the skill ecosystem and in skill development are as follows:

2.2 Placement Linked Skill Development Training Program (PLSDTP) for imparting short term modular skill training to youth, to ensure sustainable livelihood on successful completion of training. The project is being implemented through Private and Government Training Partners empanelled by ASDM. The courses are aligned with the National Skill qualification Framework (NSQF). The Candidates completing the training are assessed by the Assessing Bodies of Sector Skill Council (SSCs). The scheme is aimed at wage as well as self employment across multiple domains, based on the industry demand in the State and the aspirations the youth.

- : Pradhan Mantri Vikash Yojna 2.0 (PMKVY 2.0 & 3.0)
- : The North East Skill Centre (NESC)
- : Skill Acquisition & Knowledge Awareness for Livelihood promotion (SANKALP)
- : Assam Skill University Project
- : National Urban Livelihood Mission (DAY-NULM)
- : National Schedule Caste Finance Development Corporation (NSFDS)
- : Recognition of Prior Learning (RPL)
- :

### 2.3 DIRECTORATE OF EMPLOYMENT & CRAFTSMEN TRAINING ASSAM

The Directorate of Employment & Craftsmen Training, Assam has two wings namely

- (A) Employment Wing
- (B) Training Wing:

#### (A) Employment Wing

The Employment Wing of the Directorate has a network of 52 nos. of Employment Exchanges spread across the State of Assam. The Employment Exchanges work under the ambit of the Employment Exchange (Compulsory Notification of Vacancies) Act, 1959 and the provisions laid down in the National Employment Service (NES) Manual for delivery of services. There are around Twenty Lakh Jobseekers registered in the in the Employment Exchanges as per Live Register data.

In order to address the issues and challenges faced by the Employment Sector, a comprehensive overhauling of the working of the Employment Exchanges for enhancing the employability through Employment Services and systematic skill training is a prerequisite.

Notable major achievements of Employment Wing of the Directorate of Employment & Craftsmen Training, Assam are:

- (i) Setting of Online Registration for Jobseeker
- (ii) Setting up of Model Career Centres under National Career Service (NCS)
- (iii) New Model Career Centre at DEE, Diphu
- (iv) National Career Service Project (Mission Mode Project for Interlinking of Employment Exchanges)

## **2.4 (B) Craftsmen Training Wing**

### **> Craftsmen Training Scheme (CTS)**

Under the Craftsmen Training Wing . Vocational Training is provided in the Industrial Training Institutes (ITIs) and in Industrial Establishments through the Apprenticeship Training scheme.

#### **Objective of the Craftsmen Training Scheme:**

- . To ensure a steady flow of skilled workers in different trades for the industry.
- . To raise the quality and quantity of industrial production by systematic training of workers.
- . To reduce unemployment among the educated youth by equipping them for suitable industrial employment as well as for self-employment,

#### **> Objectives:**

The Council shall function as a central agency to advise the Government of India in framing the training policy and coordinating vocational training throughout India.

## **2.5 During the years, 2020-21 and 2021-22 some of the significant activities and achievements of the Directorate of employment & Craftsmen Training, Assam are as follows: -**

### **2020-21**

**Completion of construction work of repair/renovation of the following existing Govt ITI s against Administrative Approval received to strengthen ITI infrastructure up gradation process as per latest NCVT curriculum.**

- i. ITI South Salmara
- ii. ITI Hailakandi
- iii. ITI North Lakhimpur
- iv. ITI Nalbari
- v. ITI for Women Tinsukia
- vi. ITI Nagaon
- vii. ITI Majuli
- viii. ITI Gargaon

**> Completion of construction work of E-Lab of the following existing Govt ITI s against Administrative Approval received for compliance of training norms ITI literacy and employability skills prescribed by DGT, Gol.**

- i. ITI Morigaon
- ii. ITI South Salmara
- iii. ITI Srikona
- iv. ITI for Women Silchar
- v. ITI Majuli
- vi. ITI Bongaigaon
- vii. ITI Goalpara
- viii. ITI Tinsukia
- ix. ITI Gargaon
- x. Diphue

**> Upgradation of Govt ITIs in to Model ITI s under Gol scheme- ITI Jorhat**

Improvement and renovation of workshop building of Electrician, Wireman and Fitter trade of ITI Jorhat as per training standards laid down under the scheme.

**> Construction of various works as follows:-**

- i. ITI Divyang (33 %)
- ii. Girls Hostel at t for Women Guwahati (70%)
- iii. workshop building and class room, Computer lab and boundary wall at ITI Nagaon (70%)
- iv. Boundary Wall at ITI Bongaigaon (100%)
- v. Ladies Toilet Block at ITI Guwahati (100%)
- vi. Boundary Wall at ITI Haflong(100%)
- vii. Boundary Wall at ITI Diphu (Group A)(70%)

- > **Operationalization of ITI Lahowal in collaboration with OIL, Duliajan**  
Signing of MoU with OIL, Duliajan for Operationalization of Govt ITI Lahowal. The infrastructure provided by Govt will be utilized by OIL to impart industry driven skill training and thereby establish ITI Lahowal as a Centre of Excellence.
- > **Affiliation of Private ITIs under SCVT**  
Increasing the seating capacity in ITIs through new affiliation of 13 Nos of Private ITIs under SCVT and engaging 18 NOs of private partners for operationalization of ITIs under PPP mode.
- > **Migration of admitted trainee data**  
Trainee admitted under NCVT trade has been migrated from state e-Counselling portal to NCVT MIS Portal through Application Programming Interface (API) integration. This activity has been done for the first time by the State.
- > **Laying of Foundation stone of ITI Sootea**  
Foundation stone of ITI Sootea for construction of permanent building was laid down by on'ble CM of Assam on 25 Feb 2021 at Naduar Revenue Circle.

## **2021-22**

- **Operationalisation of new ITIs:** Strps has been taken to functionalae 7 nos of nwly constructed ITIs namely: Nalbari (Women), ITI Boko, TT Bokajan, ITI Labowal, ITI Kajaligao, ITI Ballanguri (Gosaigaonl, ITI Kaligaon (Parbatghora) from current admittaios session. Admission for ITI Nalbari (Women), ITI Boko, ITI Bokajn, ITI Labowal, ITI Kajalgaon have already been done. For other 2 TTIs admission will be completed within the month of January 2002 6 nos of ITIs namely Birwanachcharial, Rangia, Pathaala, Dudheoi, Soctea and ITI Dieyang are made function from the last admission session.
- 18 new ITIs and 6 Multi-Disciplinary Skill Development (MDS) Centres handed over by the industries Dept. have been made functional under PPP Mode in dhe last session. The present skilling capacity in the State is composed of 43 Govt. ITIs (7 nos ITIs newly made functional, 7 NCVT Private ITIs, 58 Private ITIs under SCVT providing training in 49 engineering and non-engineering trades with seating strength of 21,050 seats in long term courses.
- Training on maintenance and operation of Oxygen Plant: As per Govt. of India direction and State Govt. imitative 17 nos of trainers and 59 nos of trainees have bees successfully trained by Got. of India for proper operation and maintenance of medical equipment in hospitals. another 50 nos of trainees shall be undertaking the trainee.
- **Online Classes**  
During pandemic online classes in the ITIs were conducted and approximate 80% of theory classes have been covered.
- **Online Admission in Govt, Private and ITIs under PP mode:**  
The admission process or entry into the Govt. Industrial Training institutes was made online by the Directorate of Employment & Craftsmen Training, Assam from 2016 onward. This session private ITIs have also been covered under the online admission mode. Ex-ITIs trainees have been availing admission into polytechnic of the State through the provision of Lateral entry every year.
- **Introduction of new Trades in ITIs** : New trades such as Soil Testing and Crop Technician in ITI Jorhat, Multimedia, Animation & Special Effect ITI Guwahati, Digital Photographer, Solar Technician (Electrical) in ITI Nagaon, Front office Assistant, Fashion Design and Technology in for Women, Guwahati, Bamboo Works at ITI Kokrajhar hve been introduced. with the support of IOCL, Noonmati Refinery, Guwahati new trade Fire Technology & industrial Safety Management has been introduced in ITI Guwahati from this session. Moreover, steps have been taken up to introduce new age courses like Internet of things Technician (Smart City), Internet of Things Technician (Smart Healthcare) etc. in the ITIs of the State.

- **Conversion of SCVT trades to NCYT:** 81 units of 33 Trades running under State Council for Vocational Training in 14 nos of ITIs have been affiliated to National Council for Vocational Training.
- **Technical upgradation of existing ITIs** through repair and renovation of infrastructure, setting up of E-Lab and supply of computers as per latest NSQE curriculum has been taken up.
- **Short-term training course** on Driving, Fashion Technology Beautician, Plumbing and Mobile Repairing etc. are regularly conducted by ITIs. As per Hon'ble CM directive training on Driving is being conducted by the ITIs in association with the Transport Department.
- **Tie-up with Industrial establishments for skill enhancement:** "Samsung Technical School" setup at ITI,, Guwahati in collaboration with M/s Samsung India Electronics Pvt. Ltd, Digital Classroom has been set up at ITI Srikona, Silchar with the support of ONGC. Electrical workshop at ITI Nagaon has been upgraded by Havells. Mechanic Motor Vehicle (MMV) Workshops have been upgraded at ITI Tezpur by Maruti, at ITI Nagaon and ITI Tinsukia by Tata Motors. Similar tie-ups with other Organizations/ PSUs for operationalization of some of the new ITIs and also for up radiation of trades are under process.
- **Participation of PSUs:** PSUs have come up for development of the ITIs by direct participation. NRL as industry partner and Chairman of Institute Management Committee for ITI Jorhat, ITI Golaghat and ITI Majuli, NEEPCO for ITI Haflong. IOCL, Bongaigaon Refinery for ITI Bongaigaon, BCPL for Dibrugarh, Oil India Limited for ITI Lahowal.

**Soft Skill training course on Employability Skills through lab setup** started at ITI (W) Guwahati, ITI Guwahati, ITI Morigaon, ITI Tezpur, ITI Dibrugarh, ITI Tinsukia, ITI Tinsukia (W) In collaboration with Quest Alliance supported by CISCO. This training will cover ITI Dhemaji, ITI Srikona and ITI Majuli, Jorhat and Bongaigaon. Quest Alliance has provided online capacity building training for Principal and Trainers of ITIs

## 2.6 Ongoing activities:

- **Digital Platform for ITIs**

NIC Assam has been engaged for Development and Maintenance of Digital Platform for ITIs a in State. Modules of the Digital Platform will be-

- a) Online Affiliation of ITIs under SCVT
- b) Online Admission to ITIs,
- c) Online Examination in ITIs,
- d) Online Certification of ITIs graduates (certificate to be integrated with Digi locker)
- e) Placement tracking of ITI alumni.

This platform is being built as per the norms of DGT, Gol to standardize quality training in ITIs.

## 2.7 Brief Note in respect of Grant No. 36

Skill Employment & Entrepreneurship Department has been Sectorally allotted State Funding for Priority Development (SFPF) fund of Rs. 732.00 Lakhs under SOPD Rs. 222.89 Lakhs under CSS State Share, Ra. 2002.07 Lakhs under CSS Central Share and Rs. 10000.00 Lakhs under EAP by Finance (Budget) Department vide their letter No. BB.404/2010/294 dtd. 14/02/2022

However, the Department has submitted online Budget estimate for FY 2022-23 as shown below, which is yet to be passed in the house during the Budget Session-

<b>Sl. No.</b>	<b>DDO</b>	<b>Sector</b>	<b>Amount (in Lakhs)</b>
1	Directorate of Employment & Craftsmen Training. Assam	SOPD	10308.5616
2		CSS (State Share)	7.52
3		CSS (Central Share)	55.00
		EAP	16754.55
4		<b>Total</b>	<b>Rs. 27125.6316</b>

## 2.8 New Schemes:

### i) **Tata Technologies:**

Govt of Assam has been in dialogue with Tata Technologies/ ITI for upgradation and strengthening of the existing infrastructure of the Govt. ITIs. The main objective of the program is to support enhancement of training, upgrade lab facilities in ITIs by installing new equipment, machinery, technology tools developing relevant and up to date course curriculum for new and emerging trades. It is proposed to modernize 20 (Twenty) ITIs out of the 36 (Thirty six) existing Govt ITIs and in the first phase on signing of MoA, the infrastructure creation in ITIs has to be taken up as per the norms & standards prescribed in the curriculum by the M/S Tata Technologies.

One of the basic requirements of the training program is to construct workshops with a minimum plinth area of 10,000 (Ten Thousand) sq.ft. So for construction activities the approx cot value for establishing one such centre as per the existing guidelines shall be 2.36 crore. An amount of s. 60 (Sixty) crore approx shall be required for modernization of the 20 (Twenty) ITIs. An amount of Rs 10 (Ten) Crore is proposed in the budget for the Financial Year 2022 23. This may be proposed under the budget head component "Modernisation of ITI in collaboration with" under the Head of Account "4250.00-800-MTTL-000-13-9".

### ii) **Entrepreneurship Development Scheme :**

The Assam Govt. has also rolled out grants, loans & disbursements to eligible youth to start their own enterprises. Skilled youth from ITIs particularly in the Engineering sector can be covered under the Entrepreneurship Development Scheme for skilled youth who have undergone training & are certified under the one or two year of NCVT training programme.

The proposed programme is to train & develop the ITI passed out youths in entrepreneurial ventures so that they can take up entrepreneurship as a career. Hence, developing an entrepreneurial capacity building programme for ITI pass-out will be a great support to MSMEs. Services to the service sector at an individual level & collective level by ITI pass-outs also provide a good scope for self employment.

The proposed programme/scheme will create employment opportunities for ITI trained youth & the Govt. of Assam shall provide financial support to the skilled youth for taking up their own income generating activities Particularly in the manufacturing of Automobile, Fabrication, Electrician, & in the service sectors. It is proposed that Banks will provide financial assistance for a maximum amount of Rs. 10 lakhs for setting up the projects. State Govt. shall provide subsidy at the rate of 5% or 50% of the total interest on the bank loan whichever is less for a period of 5 years.

### iii) **Assam Skill University Project:**

Assam Skill Development Mission (ASDM) has launched the Assam Skill University Project at Mangaldoi, Darrang under the aegis of Skill Employment and Entrepreneurship Department (SEED), Govt of Assam. The Govt of Assam has envisioned the establishment of a Skill University in Assam, which will be a cornerstone, reshaping all vocational skilling efforts in the state, by providing quality Technical and Vocational Education and Training (TVED) to cater to the demand for high quality TVET System in Assam as well as the Northeast Region IV of India.

**ACTION TAKEN REPORT**  
**ON THE OBSERVATIONS & RECOMENDATIONS CONTAINED 8<sup>TH</sup> REPORT**  
**OF THE DEPARTMENTALLY RELATED STADING COMMITTEE ON**  
**DEVELOPMENT (B) DEPARTMENTS ON GRANT NO. 36**  
**(LABOUR AND WELFARE DEPARTMENT)**

1. The Committee observed that there is a great need of awareness amongst the workers and other stakeholders regarding various welfare measures available for them. It is also observed that no fund was released to the department in the Budget for 2020-21 for awareness and publicity though provision of Rs. 23.75 lakhs was made for the same.

There is a pressing and urgent need for awareness and publicity programme by the department about various welfare schemes available to the workers. The committee recommended that sufficient Budget should be allotted for awareness and publishing for this current Session.

**Action Taken :**

The recommendation of the Hon'ble Committee is duly noted. During the financial year 2021-22, a budget provision of Rs. 260.55 lakhs is allotted to the Assam Labour Welfare Society out of proposed budget estimate of Rs. 2559.62864 lakhs for carrying out various awareness and publicity programmes by the Government. FOC moved and now pending at Fin Department.

For next PY 2022-23 a budget estimate of Rs. 619.00 lakhs is proposed but Finance Department proposing an amount of Rs. 206 lakhs under Assam Labour Welfare Society for awareness and publicity programme by the department.

However, the following activities were undertaken by the Commissionerate of Labour, Assam in relation to awareness generation.

1. For generating awareness for eShram among the Unorganized Workers the Commissionerate of Labour organized Awareness –cum- ceremonial distribution meeting on 22<sup>nd</sup> Sept 2021/ at Sankandev Kalakhetra where Hon 'ble MoS, Labour & Employment Shri Rameswar Teli, Minister of Labor Welfare, Assam Shri Sanjoy Kishan and other Central and State Govt high level dignitaries were present.
2. Awareness –cum- ceremonial distribution meetings for eShram were also held at Kameup (R) (30/9/2021-- Saraighat College Changsari), Kamnp (M) 30/09/2021- Guwahati Railway Station) Tinsukiaa (Margherita 29-09-2021 in presence of Hon ble MoS, Labour & Employment Shri. Rameswar Telli was present
3. An Advertisement regarding enrolment under e-5hra was published at leading News papers of the State.
4. The field level officers under the Commissionerate have also organized Awareness-cum Registration meetings, night camps etc. in collaboration with CSC Across the State of Assam.

2. The Committee observed that there is no provision of allotment / ownership of land and/or house to the tea garden workers after vacation of garden accommodation on their retirement from garden work. On retirement the workers are served with notices for vacation of garden accommodation by the management. Most of the workers do not own any house or land for proper settlement after their retirement from garden work. This has caused major hardship for proper accommodation to the tea garden workers and their family members in their post retirement life.

The committee recommends that suitable policy should be framed for allotment of land /provision of house to the tea garden workers so that the workers and their families are not left with the problem of landlessness and lack of accommodation after their retirement from the respective tea garden.



**Action Taken :**

The recommendation of the Hon'ble Commitee is duly noted. The recommendation of the Committee was forwarded to Revenue Department for necessary action.

3. The Committee observed that two welfare schemes related to Motor Transport Workers and Small Tea Garden Workers have been announced in the budget for 2021-22. This is a laudable initiative to wards welfare of unorganized workers in the state. However, the Committee observed that no fund has been allotted for the aforementioned schemes in the budget proposal for 2021-22.

The Committee therefore recommends that the Budget should be allotted for launching the welfare schemes for Motor Transport Workers and Small Tea Garden Workers as announced in the budget for 2021-22.

**Action Taken :**

The recommendation of the Hon'ble Committee is duly noted During the financial year 2021-22 an amount of Rs. 2.00 lakhs and Rs. 5.00 lakha for Motor Transport Workers' Social Security Scheme and Small Tea Garden Workers Social Security Scheme respectively was proposed but was not granted by the Fin. Deptt. For the financial year 2022-23, an amount of R 1000 00 lakhe and Re 10.00 lakhs for Motor Transport Workers' Social Security Scheme and Small Tea Giarde Workers' Social Security Scheme respectively has been proposed but Finance Department has proposed a token money of Ra 10 lakhs for Motor Transport Workers Social Security Scheme ad no money has been proposed Small Tea Garden Workers' Social Security Scheme.

4. During the discussion the Committee observed that there is an ongoing work for development of a portal by the Ministry of Labour and Employment, Govt. of India, for registration of unorganized workers and creating a National Database of Unorganised Workers.

The Committee recommends that local MLAs should be involved and due intimation to the MLAs should be given regarding registration of unorganized workers in the state to ensure fruitful results. It is also recommended that local MLAs should be involved in implementing various welfare schemes for workers so that wide dissemination of information on various welfare measures for workers takes place.

**Action Taken :**

The recommendation of tthe Hon'ble Committee is duly noted. In this regard instruction to the field level officers have already been made to communicate the progress in registration to the local MLA. As. In various awareness meeting arranged by the officers of the Department, MLAs of the respective areas attended the meetings and distributed eSHRM cards to the registered workers. It's worth mentioning that, Assam has already been selected by the Govt of India for "Award for its achievement in registration of unorganised workers in the eSHRAM portal within a very short span of time (w.e.f. 24/08/2021) As per record on 3<sup>rd</sup> March.2022 total 64,35,686 nos. of unorganised workers have been registered and 64.55% target is achieved.

Furthermore, the Govt. Of India has released 1<sup>st</sup> instalment for an amount of Rs 40 00 lakhs (Rupees forty lakhs) only out of the total approved amount of Rs. 100.00 lakhs as Grants-in-Aid to the Govt. of Assam for undertaking various activities related to registration of unorganized workers on eSHRAM portal. Accordingly an equal amount of Ra 40.00 lakhs is proposed in the Budget Estimate for the financial year 2022-23.

5. The Committee observed that registration of workers under the Building & Other Construction Workers (RE & CS) Act,1996 and disbursing welfare benefits under the said Act is not very satisfactory and requires concerted efforts by the department.

The Committee recommends that wide dissemination of information on registration and welfare benefits under the BOCW Act should be ensured through aggressive campaign, publicity, special onsite registration camps etc. The local MLAs should be involved in implementation of various provisions of the Act to ensure maximum awareness and outreach.

**Action Taken :**

The recommendation of the Hon'ble Committee is duly noted. Though there is no survey on total No. of construction workers in Assam, the estimated number is around 10 lakh. The Assam Building & Other Construction Workers Welfare Board has reached more than 50% of the estimated no. of workers. In regards to the Building & Other Construction Workers' (RE&CS) Act, 1996 and disbursing benefits as well as registration under the Act it is pertinent to inform that-

1. Since inception, benefit disbursement was through manual mode. The Board had adopted PFMS mode for disbursement since 2020 to ensure prompt disbursement.
2. The Board had adopted online module for Registration as well as benefit disbursement (labourassam.com) to ensure reduction in turnaround time for registrations as well as benefits disbursement.
3. In regards to involvement of Local MLA's in implementation of various provisions of the Act, it is to apprise that Local MLA's or their representative are members of the District Level "Scrutiny Committee" and active participation & involvement is ensured for registration as well as benefit disbursement.
4. In regards to awareness and outreach activities for dissemination of information on registration & welfare benefits, a ceremonial event in presence of Hon'ble Chief Minister, Assam was conducted 20<sup>th</sup> Feb, 2021 at Chowkidingee, Dibrugarh.
- 5 From April, 2022, all the benefits will be available online for timely disbursement of benefit.

Also, the board has approved awareness and publicity activity for the current financial year and the tender is under evaluation. Through this project, outreach activities in a targeted mode are proposed to be implemented using publicity modes, such as ASTC branding, All India Radio (Jingles) etc.

6. During the discussion the Committee observed that inspections by different officials of the department are carried out in routine manner and effective implementation of important provisions of various Labour Laws related to wage, PF, ESI, safety and health of workers are less than adequate.

The Committee recommends that the departmental officials should carry out random checks and inspections and follow up action on findings of inspections should be seriously pursued.

**Action Taken :**

The recommendation of the Hon'ble Committee is duly noted. With reference to random inspections and strict follow up action, the field level officers under the Commissionerate of Labour have been instructed to adhere to the recommendations of the Hon'ble Committee with regular submission of Action Taken Reports.

Under the year report 8 Nos. of tea gardens in Tinsukia & Dibrugarh respectively have been prosecuted under Payment of Wages Act, 1936 for non-payment of weekly wages to workers and 6 No. of Tea Estates in Karimganj district have been prosecuted for non compliance of Govt Notification No GLR(RC)102/2010/325 dtd. 20.01.2021 relating to wage slips under the Minimum Wages Act, 1948.

Chief Inspector of Factories, Assam has introduced "Random Web-based Inspection System" mandated by Govt. Of Indis and being designed and developed by the National Informatics Centre (NIC) Assam. Upon development and implementation, the system is expected to bridge all the gaps and inadequacies of the routine inspection system.

7. The Committee observed that disbursement of compensation under the Employees Compensation Act, 1923 is tedious and illiterate workers and their dependents are at the mercy of the management to get their due compensation under the Act.

The Committee recommends that there is a need to examine and streamline the implementation of the Act so that the workers do not face avoidable hassle and harassment in getting their due compensation benefit under the Act. The Labour Inspectors/Labour Officers must play a proactive role to facilitate smooth disbursement of due compensation to the worker under the Act.

**Action Taken :**

The recommendation of the Hon'ble Committee is duly noted. In regards to a proactive role by Labour Inspectors/Labour Officers in relation to Employees Compensation, they have been instructed to adhere to the recommendations of the Hon'ble Committee with regular Action Take Reports to be submitted. Further, a new insertion has been brought in the Assam Rules of Social Security Code that if injury of an employee results in death the employer shall in addition to due compensation, deposit with the competent authority a sum of not less than fifteen thousand rupees or such amount as may be prescribed by the State Govt, for payment of the same to the eldest surviving dependant of the employee towards the expenditure of the funeral. Another important point has been introduced i.e. "time limit for disposal for supplication" so that officers of the department may play a proactive role to facilitate smooth disbursement of the due compensation to the workers. According to the new rule the competent authority of the Labour Department shall dispose of the matters relating to compensation within a period of three months from the date of reference and intimate the decision within the said period to the employee.

8. During the discussion the Committee observed that many Tea Gardens do not have Welfare Officers and work of Welfare Officers are being managed by the existing Managers / Asstt. Managers of the Gardens.

The Committee recommends that a survey and analysis of availability of Welfare Officers in the Tea Gardens should be carried out and Garden Management should be instructed to post officers exclusively in the post of Welfare Officers.

**Action Taken :**

The recommendation of the Hon'ble Committee is duly noted. Appointment of Welfare Officers in tea gardens having more than 300 permanent workers, as mandated by the Plantations Labour Act, 1951, is closely monitored by the Labour Commissionerate. As per data available at this end, there are 484 such gardens across the State where 363 Welfare Officers, Garden Management is being instructed several times and pursued accordingly.

**ACTION TAKEN REPORT**  
**ON THE OBSERVATIONS & RECOMENDATIONS CONTAINED 8<sup>TH</sup> REPORT**  
**OF THE DEPARTMENTALLY RELATED STADING COMMITTEE ON**  
**DEVELOPMENT (B) DEPARTMENTS ON GRANT NO. 36**  
**(SKILL, EMPLOYMENT & ENTREPRENEURSHIP DEPARTMENT)**

1. While Discussing the grant no, 36 the Committee was informed by the Department that an amount of Rs. 2640.00 Lakhs was allotted for the Scheme- Skilling of 1.5 lakhs beneficiaries through Placement Linked Skill Development Training Program for the F.Y. 2021-22. It was proposed to train 50000 beneficiaries @ an average cost of Rs. 15400/- per beneficiaries. To achieve the target of 50000 beneficiaries an additional amount of RS. 5060.00 Lakhs will be required. Moreover, there is a committed liability of Rs. 3325.00 Lakhs against the target allotted during the financial year 2020-21.

The Committee recommended that to cover the cost of Skilling of 1.5 lakhs beneficiaries through placement Linked Skill Development program for F.Y. 2021-22, to train 50000 beneficiaries and to achieve that target, and to fulfil the committed liability of Rs. 3325.00 Lakhs against the target allotted during the F.Y. 2020-21, an additional amount of Rs. 5745.00 Lakhs should be provided by way of SD. The Committee also suggested the Finance Department to consider the proposal at the earliest.

**Action Taken :**

For the impact of Covid 19 pandemic situation all the trainings were held up and therefore additional fund requirement in Budget through Supplementary Demand (SD) was not submitted to avoid unnecessary parking of fund.

2. During the course of deliberation the Committee observed that an amount of Rs. 464.80 Lakhs was allotted for Recurring running cost of North East Skill Centre which includes Salary, Rent, Electricity, Maintenance and contingency cost. The amount proposed Rs. 980.00 Lakhs was based on actual which includes committed liability of Rs.399.00 Lakhs of the Financial year 2020-21.

The Committee recommended to provide an additional amount of Rs. 515.20 Lakhs for recurring running and maintenance of NESK. The Committee also suggested the Finance Department to provide the aforesaid amount.

**Action Taken :**

Supplementary Demand (SD) proposal submitted vide letter No-ASDM-297/2018/Pt-II/347 dated 01-12-2021. However, the SD proposal is not approved by Govt.

3. The Committee observed that the Industrial Training Institutes have very important role in providing vocational training to the youth of Assam. Numerous ITIs are spread across the state of Assam. However, courses offered and tools and equipments presently Used in various trades of existing ITIs are very old and obsolete. To impart quality training. National Skill Qualification Framework (NSQF) curriculum are to be followed in the ITIs. To keep pace with the changes of technology, the tools and equipments of the ITIs are to be aligned with National Skill Qualification Framework (NSQF) Curriculum. Therefore, the department requires sufficient budget provision for procurement of tools and equipments of existing ITIs as per NSQF curriculum.

The Committee recommended that the concerned Department to provide sufficient budget provision for procurement of tools and equipment. The Department should move through SD proposal to meet the required fund.

**Action Taken :**

The Department has taken initiative for making adequate budget provision for upgradation of the existing ITIs. In the 1<sup>st</sup> phase the process for procurement of tools and

equipment's as per National Skill Qualification Framework (NSQF) for NCVT syllabi for 2(two) nos. Of ITIs (ITI Srikona & ITI Bongaigaon ) which have been established almost 30 years back have been undertaken as per available budget provision. f

4. During the course of discussion the Committee observed that many ITI centres in different Legislative Assembly Constituencies across the State have been built with all necessary infrastructure but they are yet to be fully functional, moreover, the Committee was informed that these are many Legislative Assembly Constituencies which have no ITI centres at all.

The Committee recommended to take necessary action to make existing non-functional ITI centres fully functional with sufficient man power . The Committee also suggested the Department to establish ITI centres in each Legislative Assembly Constituencies across the state.

**Action Taken :**

The State at present has 36 nos. Govt. ITIs that 7nos. Of NCVT private affiliated ITIs and 76 nos. of SCVT private ITIs with a total seating capacities of 21976. These Institutes have been established as per NCVT norms prescribed by Govt. of India. At present these Institutes offer Vocational Training in 49 engineering and non-engineering trades. GOI has directed all State Govt. to establish at least 1 ITI in each unserved Block of the State. From the State resources and GOI funds 32 nos. ITIs were taken up for establishment and tools and equipments were partially procured for these ITIs.

Details :-

Session	No. ITIs established
2018-19	1
2019-20	5
2020-21	20 (18 PPP ITIs + 2 nos Govt. ITI)
2021-22	5

There are 7 nos. Of private ITIs affiated under National Council for Vocational Training (NCVT) to cater Skill needs of the Districts. Moreover, civil infrastructure Department and Department of Industries & Commerce has been taken over by these Departments for establishment of more new ITIs in establish more ITIs in the uncovered Legislative Assembly Constituencies, steps will be taken accordingly.

5. The Committee was informed that the ITI of South Abhayapuri LAC under Tapattary Block is incomplete and another ITI situated in Chaygaon under Goroimari Block is almost in a defunct position.

The Committee recommended that the department should take necessary action to complete the existing incomplete structure of ITI in Tapattary or take initiative to build a new one, accordingly whichever is convenient. The Committee also recommended to set up a new ITI in Chaygaon under Goroimari Block with sufficient manpower for greater public interest.

**OBSERVATIONS AND RECOMMENDATIONS**

**(Labour Welfare)**

**GRANT No.36**

The Committee after holding threadbare discussions and on close scrutiny the Budget provision in Grant No. 36 of the Labour Welfare Department and on the evidences tendered by the departmental representative made the following observations.

1. The Committee observed that there is a great need of awareness among the workers and other stakeholders regarding various welfare measures available for them. The Department has many welfare schemes for Labour Welfare Society, Motor Transport Workers and Computerization of the Department. It is observed that there are insufficient funds for the implementation of these activities.

The Committee recommended to allocate 5.00 cr. to the Labour Welfare Society, 3.00 cr. to the Motor Transport Workers and 2.00 cr. for Computerization for Department, out of the total of 10cr of funds. The Concerned Department should provide sufficient budget provision for these activities and the Department should move trough SD proposal to meet the required fund.

2. The Committee observed that there is no provision of allotment / ownership of land and/or house to the tea garden workers after vacation of garden accommodation on their retirement from garden work. The workers are served with strict notices for vacation of their allotted accommodation by the management. Most of the workers do not have own house or land for proper settlement after their retirement from garden job. This has caused major hardship for proper accommodation to the tea garden workers and their family members in their post retirement life.

The committee recommended that suitable policy should be framed for allotment of land /provision of house to the tea garden workers so that the workers and their families may no longer will be face the problem of landlessness and lack of accommodation after their retirement from the respective tea garden job.

3. The Committee observed that the Labour Welfare Department is running many Subdivision offices in rented house without departmental vehicles. The Committee observed that the Department is suffering the many difficulties for the smooth functioning of their official work.

Therefore the Committee recommended that the concerned Department should move with the finance department to provide sufficient funds to overcome such unavoidable difficulties.

4. The Committee observed that the Sunrise biscuit factory situated at Boragaon, Guwahati has not renewed the work agreement of labour workers since long time. As such, the labours are not enjoying the welfare benefits.

Therefore the Committee recommended that the concerned Department should initiate necessary action for the wide benefit of the labour community of that factory. The Committee also recommended to the concerned Department to follow up the renewal process from time to time.

5. During the discussion the Committee observed that many Tea Gardens do not have Welfare Officers.

The Committee recommends that a survey and analysis of availability of Welfare Officers in the Tea Gardens should be carried out and the Tea Garden Management should be instructed to take initiative for the recruitment of the post of Welfare Officer.

**OBSERVATIONS AND RECOMMENDATIONS**  
**Skill, Employment & Entrepreneurship Department**  
**Grant No. 36**

After having a threadbare discussion on the preliminary status paper, Action Taken Report, Performances of Budget etc. furnished by the **Skill, Employment & Entrepreneurship Department**, Departmentally Related Standing Committee on Development (B) Departments has made the following Observations and Recommendations.

1. The Committee observed that the Industrial training Institute have very important role in providing vocational training to the youth of Assam. However, courses offered and tools and equipments presently used in various trades of existing ITIs are very old and obsolete. To impart quality training, National Skill Qualification Framework (NSQF) curriculums are to be followed in the ITIs. The tools and equipments of the ITIs are to be aligned with National Skill Qualification Framework curriculum.

The Committee recommended to establish at least one ITI in each Block for providing vocational training to the youth of Assam. The committee also recommended the concerned Department to provide sufficient budget provision for procurement of tools and equipments. The Department should move through SD proposal to meet the required fund.

2. The Committee observed that the ITIs have very important role in providing vocational training to the un-employed youths which creates employment generation. It is also observed that many of the ITIs are running without sufficient Instructors/ Resource persons in various districts.

Therefore the Committee recommended that the Ministry of Skill Development should initiate necessary steps towards the creation of posts of Instructors in ITIs. Sufficient budget provision should also be kept for procurement of tools and equipments.

3. During the course of discussion the committee observed that the many ITI centers in different Legislative Assembly constituencies across the State have been built with all necessary infrastructures but they are yet to be fully functional. It is come to know that some of the Local MLAs are not concerned about the numbers of Skill Development Centers in their constituency.

The Committee recommended that the concerned department should submit the existing lists of the Skill Development Centres of Kamrup (rural) and Kamrup (metro) and including all Districts along with their list of the trainees.

4. During the course of discussion the Committee observed that the Department of Labour welfare and the Department of Skill, Employment and Entrepreneurship have the same Grant Number i.e. 36. This creates various inconveniencies during discussions.

The Committee recommended that the Department of Labour welfare and the Department of Skill, Employment and Entrepreneurship may be separated with different grant numbers with a view to smooth functioning of works.

5. The Committee observed that the buildings under MSDP which had been constructed for skill development department are in a defunct condition for not proper utilization.

Therefore the Committee recommended that the concerned Department should hand over the constructed buildings to the Labour Welfare Department for utilization of ITI training activities.

The Committee however, recommends that the total amount under Grant No. 36 for the financial year, 2022-23 as sought for be approved by this August House.

**The Action taken on this Report may be submitted to the Committee within 90 (Ninety) days from the date of presentation of the report to the House.**

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